

Message Text

CONFIDENTIAL

PAGE 01 STATE 001543

53

ORIGIN IO-02

INFO OCT-01 EUR-02 ISO-00 /005 R

66604

DRAFTED BY IO/CMD:HAHOFFMAN:WVB

1/4/74 EXT. 28593

APPROVED BY IO/CMD:DNFORMAN

----- 019492

R 041612Z JAN 74

FM SECSTATE WASHDC

TO USMISSION GENEVA

AMEMBASSY VIENNA

C O N F I D E N T I A L STATE 001543

FOLLOWING SENT SECSTATE WASHDC INFO LONDON PARIS BONN
ROME BRUSSELS THE HAGUE LUXEMBOURG DUBLIN COPENHAGEN
FROM USUN NEW YORK 02 JAN 74:

QUOTE C O N F I D E N T I A L USUN 0006

BRUSSELS FOR AMEMBASSY BRUSSELS AND USEC BRUSSELS

E.O. 11652: GDS

TAGS: PFOR UN XG

SUBJ: EC-9 IN THE 28TH GA

SUMMARY: EC-9 COORDINATION INTENSIFIED AT 28TH GA, ALTHOUGH
NINE OFTEN DID NOT VOTE AS BLOC. UK IDENTIFICATION WITH EC-9
REDUCED BUT DID NOT ELIMINATE ELEMENTS OF SPECIAL US/UK RE-
LATIONSHIP. END SUMMARY.

1. COORDINATION WITHIN THE EC-9 ON VOTING AND OTHER ACTIONS
WAS A QUITE CONSPICUOUS FEATURE OF THE 28TH GA AND
WENT FAR BEYOND PREVIOUS EC EFFORTS TO ACHIEVE SOLIDARITY.
UK PERM REP SIR DONALD MAITLAND SPOKE OF THIS DEVELOPMENT
WITH PRIDE IN A PRESS CONFERENCE DEC 17 AS GA CLOSING NEARED.
HIS REMARKS ARE WORTH CITING IN FULL:

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 001543

2. QUOTE I THINK IT HAS BEEN LEFT TO THE SO-CALLED "OLD WORLD"

TO PROVIDE A NEW DYNAMISM. THE MEMBER STATES OF THE EUROPEAN COMMUNITY, WHO ARE NOW WITH THE ADMISSION OF THE FEDERAL REPUBLIC ALL MEMBERS OF THE UN, HAVE MADE SUBSTANTIAL PROGRESS IN COORDINATING THEIR ATTITUDES TO THE PROBLEMS WHICH HAVE COME BEFORE THE ASSEMBLY; AND INDEED, MAY I SAY HERE, OVER THE MIDDLE EAST, WHERE THERE HAS BEEN THE CLOSEST CONSULTATION BETWEEN THE TWO MEMBERS OF THE SECURITY COUNCIL AND THE REMAINING SEVEN OVER THE CONTINUING CRISIS. IN THE ASSEMBLY THE NINE EXPRESSED THEIR VIEW THROUGH ONE SPOKESMAN ON A NUMBER OF OCCASIONS. YOU WILL RECALL THAT THE DANISH PERMANENT REPRESENTATIVE DID SO ON THE ENTRY OF THE TWO GERMANIES; THEN AGAIN ON THE ISSUE OF PERMANENT SOVEREIGNTH IN OCCUPIED TERRITORIES; IN THE REVIEW AND APPRAISAL OF THE SECOND DEVELOPMENT DECADE; AND ON A NUMBER OF OTHER CASES THERE HAS BEEN ONE SPOKESMAN SPEAKING EXPLICITLY ON BEHALF OF THE NINE. THE NINE HAVE TAKEN COMMON POSITIONS ON A WIDE RANGE OF ISSUES. I COULD MENTION UNRWA, THE ITEM ON FOREIGN ECONOMIC INTERESTS, ON DISARMAMENT AND DEVELOPMENT (SOVIET AND MEXICAN) ITEMS, ON THE STRENGTHENING OF INTERNATIONAL SECURITY AND ON ATOMIC RADIATION. UNQUOTE.

3. OUR OWN EXPERIENCE BEARS OUT SIR DONALD'S ASSESSMENT ALTHOUGH IT WAS RARE FOR A MEMBER ACTUALLY TO SPEAK IN THE NAME OF THE NINE. A WEEKLY MEETING IS HELD OF EC-9 AMBASSADORS TO REVIEW MAJOR PENDING ISSUES AND INFORMAL EC-9 CAUCUSES ARE HELD FREQUENTLY IN COMMITTEE ROOMS AND CORRIDORS TO DEVISE TACTICS AND CONCERT POSITIONS. WHERE EC-9 DELEGATIONS ARE UNINSTRUCTED ON PARTICULAR ITEMS OR HAVE FLEXIBLE INSTRUCTIONS, THEY GENERALLY FOLLOW THE MAJORITY OF THEIR FELLOW COMMUNITY MEMBERS.

THE FALLING INTO LINE OF THE BRITISH WITH THE REST OF THE NINE HAS BEEN VERY NOTICEABLE IN SOME AREAS, PARTICULARLY COLONIAL, HUMAN RIGHTS AND ECONOMIC ISSUES. THE RESULT HAS OCCASIONALLY BEEN TO LEAVE THE US IN ISOLATION ALONG WITH PORTUGAL AND SOUTH AFRICA. SOMETIMES THE BRITISH HAVE DONE THIS RELUCTANTLY BUT MIDDLE EAST DEVELOPMENTS AND THE OIL CRUNCH HAVE ONLY INTENSIFIED A BRITISH TREND WHICH IS PROBABLY IRREVERSIBLE. THIS IS NOT TO SAY THAT NOTHING IS LEFT OF THE SPEICAL US/UK RELATIONSHIP, BUT THE PATTERN NOW IS FOR THE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 001543

UK TO CONSULT WITH US ONLY AFTER THEY HAVE POSITIONED THEMSELVES WITH RESPECT TO THE REST OF THE NINE. THERE HAVE BEEN A FEW RESIDUAL EXCEPTIONS TO THE GENERAL UK TENDENCY, SUCH AS THEIR NEGATIVE VOTE ON THE BADLY DRAFTED CONVENTION ON SUPPRESSION AND PUNISHMENT OF CRIMES OF APARTHEID, WHERE THEY STUCK WITH THE US ON PRINCIPLE IN THE FACE OF ABSTENTION BY THE REMAINING EIGHT. ANOTHER EXCEPTION WAS ICELAND'S RESOLUTION ON PERMANENT SOVEREIGNTY WHERE THE VOTING PATTERN WAS THE SAME. THEN THERE

ARE ISSUES WHERE THEIR STATUS AS PERMANENT SC MEMBER AND A NUCLEAR POWER, SUCH AS DISARMAMENT AND PEACEKEEPING, INCLINES THEM TO AN INDIVIDUAL APPROACH. HOWEVER, THEY ARE NOW MUCH MORE A PART OF THE EC-9 CAMP THAN ANY OTHER. A STRIKING AND SYMBOLIC EXAMPLE WAS THE VOTE IN FOURTH COMITE ON THE FOREIGN ECONOMIC INTERESTS (SOUTH AFRICA) ITEM, ON WHICH THE UK FOR YEARS HAD STEDFASTLY VOTED NO ALONG WITH THE US. THIS YEAR THEY MOVED INTO THE RANKS OF THE EC-9 ABSTAINERS.

5. THE UNITY OF THE NINE SHOULD NOT BE OVERSTATED. THERE ARE INDIVIDUAL ABERRATIONS, MOST NOTABLY THE FRENCH WHO ARE THEIR OWN MASTERS ON EVERY SUBJECT AND DETERMINED TO PRESERVE THEIR GREAT POWER IMAGE AND PREROGATIVES. ON ISSUES SUCH AS DISARMAMENT AND THE CONVENTION FOR THE PROTECTION OF DIPLOMATS THEY WERE POLES APART FROM THE REST OF THE COMMUNITY AND THEIR EFFORTS TO SOOTHE AND CULTIVATE THE AFRO-ARAB NON-ALIGNED HAVE BEEN QUALITATIVELY AND QUANTITATIVELY DIFFERENT FROM THE OTHERS, BUT INCREASINGLY THEY ARE PULLING THE REST OF THE EC IN THEIR DIRECTION, WITH AN ENORMOUS ASSIST BY THE MIDDLE EAST DEVELOPMENTS THIS FALL.

6. OTHER ABERRANTS ARE THE DUTCH ON SOME ISSUES SUCH AS DEVELOPMENT AND HUMAN RIGHTS WHERE THEY HAVE FOR SEVERAL YEARS TAKEN A LIBERAL POSITION MORE CONSONANT WITH NON-ALIGNED DESIRES, AND THE DANES WHO SOMETIMES SERVE AS A CONDUIT FOR MORE RADICAL NORDIC VIEWS INTO THE EC-9. THE FRG HAS GENERALLY AVOIDED TAKING THE LEAD ON ANY ISSUES IN ITS MAIDEN YEAR AND HAS BEEN ACCOMMODATING WHEREVER POSSIBLE BOTH INSIDE THE EC GROUP AND WITH RESPECT TO THE NON-ALIGNED.

7. IN SUM, A PATTERN OF COORDINATION AND SOMETHING APPROACHING UNIFIED VOTING AMONG THE EC-9 IS TAKING SHAPE IN MOST UN FORA, PARTICULARLY IN AREAS WHERE VITAL ECONOMIC OR DOMESTIC

CONFIDENTIAL

PAGE 04 STATE 001543

POLITICAL INTERESTS ARE UNAFFECTED. DIFFERENCES WITHIN GROUP WILL PERSIST ON MATTERS SUCH AS DISARMAMENT AND LAW OF THE SEA WHERE VARYING APPROACHES HAVE DEEP ROOTS, BUT OUR ABILITY TO PLAY OFF ONE MEMBER OF THE EC-9 AGAINST ANOTHER HAS BECOME MINIMAL. SCHAUFLE UNQUOTE KISSINGER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY BUDGET, ARMISTICE, FOREIGN RELATIONS, MEMBERSHIP, SECURITY, UNGA RESOLUTIONS, MEETING DELEGATIONS, PEACE TALKS
Control Number: n/a
Copy: SINGLE
Draft Date: 04 JAN 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE001543
Document Source: CORE
Document Unique ID: 00
Drafter: HAHOFFMAN:WVB
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740161/aaaacfvv.tel
Line Count: 159
Locator: TEXT ON-LINE
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: morefirh
Review Comment: n/a
Review Content Flags:
Review Date: 20 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20 MAR 2002 by worrelsw>; APPROVED <20 MAR 2002 by morefirh>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: EC-9 IN THE 28TH GA SUMMARY: EC-9 COORDINATION INTENSIFIED AT 28TH GA, ALTHOUGH
TAGS: PFOR, UR, US, XF, UN
To: GENEVA VIENNA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005